SPECIAL ISSUE

Kenya Gazette Supplement No. 7 (Nakuru County Bills No. 5)

REPUBLIC OF KENYA

KENYA GAZETTE SUPPLEMENT

NAKURU COUNTY BILLS, 2019

NAIROBI, 4th February, 2019

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NAURAL COUNCIL FOR LAW REPORTING
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PRINTED AND PUBLISHED BY THE GOVERNMENT PRINTER, NAIROBI
THE NAKURU COUNTY ENTERPRISE FUND BILL, 2019
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THE NAKURU COUNTY ENTERPRISE FUND BILL, 2019

A Bill for

AN ACT of the County Assembly of Nakuru to provide for the establishment of the County Enterprise Fund for the promotion of enterprise development of the Fund and for connected purposes

ENACTED by the County Assembly of Nakuru as follows—

PART I—PRELIMINARY

Short title

1. This Act may be cited as the Nakuru County Enterprise Fund Act, 2019

Interpretation

2. In this Act, unless the context otherwise requires—

“board” means the County Enterprise Fund Board established under section 6;

“executive Member” means the County Executive Committee Member for the time being responsible for Trade;

“fund” means the Nakuru County Enterprise Fund established under section 4.

“micro and small enterprise” includes a trade, service, enterprise, undertaking whether registered or not whose annual turnover is less than five million shillings.

Purpose of the Act

3. The purpose of this Act is to provide for the legal framework for establishing a Fund for enterprise development in order to—

(a) facilitate access credit business capital; Nakuru County Enterprise Fund Bill, 2019

(b) promote enterprise development in Nakuru county;

(c) facilitate the development of conducive and appropriate business environment for enterprise development;

(d) enhance access to employment;

(e) enhance enterprise skills development;

(f) promote local economic growth.
Establishment of the fund

4. (1) There is established a Fund to be known as the Nakuru County Enterprise Fund.

(2) The Fund shall consist of—

(a) such monies as may be appropriated by the County Assembly;
(b) sums received as contributions, gifts or grants from any lawful source;
(c) monies earned or arising from any investment of the Fund;
(d) any money that may be payable or vested in the Fund.

(3) The Fund shall be used for supporting micro and small enterprises in—

(a) providing affordable loans or credit for business capital to persons stipulated under section 10;
(b) providing training and skills development related to enterprise Nakuru County Enterprise Fund Bill, 2019 and business development;
(c) providing technical assistance in product and market development;
(d) facilitating technology acquisition, adoption and utilization: provided that not more than five per cent of the total monies consisting of the Fund shall be utilized for administration of the Fund.

(4) An amount not less than twenty five percent shall be utilized for funding activities under subsection (3) (b), (c) and (d).

(5) The County Assembly may appropriate specific amounts to be allocated to each of the categories provided for under section 10.

(6) The amount set aside for disbursement as loans may be allocated as per Wards.

Administration of the Fund

5. (1) The Fund shall be administered by the Director of the Department for the time being responsible for Trade with approval of the County Executive Committee Member at the time responsible for Finance or his Representative.
(2) The Director shall—

(a) supervise and control the administration of the Fund;

(b) be the accounting officer of the Fund;

(c) prepare a budget and such plans for better administration of the Fund to be approved by the county executive committee;

(d) impose conditions or restrictions on the use of any expenditure arising from the Fund;

(e) cause to be kept proper books of account and other books and records in relation to the Fund as well as to all the various activities and undertakings of the Fund;

(f) prepare, sign and transmit to the County Auditor-General in respect of each financial year and within three (3) months after the end thereof, a statement of accounts relating to the Fund in accordance with the Public Audit Act, 2003 and in such details as the County Treasury may from time to time direct;

(g) furnish such additional information as may be required for examination and audit by the County Auditor-General or under any law; and

(h) recommend to the County Public Service Board such staff as may be necessary to assist in the management of the Fund.

County Enterprise Fund Board

6. (1) There is established the Nakuru County Enterprise Fund Board.

(2) The Board shall consist of—

(a) non-executive chairperson appointed by the Governor;

(b) the chief officer for the time being responsible for Trade;

(c) the chief officer for the time being responsible for finance;

(d) Three members appointed by the County Executive member responsible for Trade, one of whom must be a member of a representative local, legal and recognized business association who shall be of high integrity and be able to contribute positively to the Board.

The County Executive Member shall appoint the Chairman of the Board from the three appointees. One of the members shall be a woman, the second member shall be a man and the third member shall be either a man or a woman.
(e) The fund manager who shall be an ex officio member and secretary to the Board.

(3) A person shall not be qualified for appointment as a chairperson of the Board unless the person—

(a) holds a degree in any field from a recognized university;
(b) meets the requirements of chapter six of the Constitution;
(c) has at least five years experience in management and leadership.

(4) A person shall not be qualified for appointment as a member under sub section (2) (e), unless the person—

(a) holds at least a diploma in any field from a recognized institution;
(b) meets the requirements of chapter six of the Constitution;
(c) operates a business which is micro or small enterprise in the county.

(5) The term of office of a member appointed under sub-section (2) (a), (e), shall be three years which may be renewed for one further term after which the person shall retire from the Board for at least two years before being eligible for reappointment to the Board.

**Functions of the Board**

7. (1) The Board shall be responsible for—

(a) providing overall management and oversight of the Fund;
(b) advising the Executive Member on the appropriate guidelines and procedures for better management of the Fund;
(c) approving disbursements or utilization of the Fund;
(d) preparing annual report on the implementation of the Fund for transmission to the Executive Member;
(e) advising the Executive Member generally on implementation of this Act.
(f) The Board may enter into partnership with another body or organization within or outside Nakuru County and Kenya as it may consider appropriate, in furtherance of the objectives of the County enterprise fund board.

(2) The Secretary shall provide the Secretariat services to the Board.

**Conduct of business**

8. (1) The conduct and regulation of the business and affairs of the Board and the Board shall be as set out in the Schedule.
(2) Except as provided in the Schedule, the Board may regulate its own procedure.

**Remuneration**

9. The remuneration of the members of the Board shall be as determined by the County Treasury.

**PART III—ACCESS AND UTILIZATION OF THE FUND**

**Eligibility for accessing the Fund**

10. For a person to be eligible for accessing loan under this Act, the person must be operating or intending to operate a legal enterprise or business in Nakuru County.

**Accessing the Fund**

11. (1) A person who qualifies for funding under Section 10, may apply for a loan to the Board in the prescribed form and in accordance with the prescribed conditions.

(2) An application for a loan may be made by a person subject to the prescribed conditions:

Provided that the conditions shall not be prohibitive to accessing the funds by the intended beneficiaries.

(3) The Executive Member shall, in consultation with the Board prescribe the limits of amounts that can be disbursed as a loan to an applicant.

(4) The Board may, where an applicant meets the prescribed conditions—

(a) approve the loan application; or

(b) reject the loan application and give reasons to the applicant.

(5) Notwithstanding subsection (2), a loan shall not be disbursed to an applicant unless the applicant has undergone through the prescribed training.

**Loan repayment**

12. (1) The Board shall, in consultation with the Executive Member establish loan repayment conditions.

(2) The County Executive Committee shall set the interest rates chargeable for a loan disbursed under this Act.

(3) In establishing the amount repayable by an applicant, the Board may charge a fee for insuring the loan.
Appointment of financial institution

13. (1) The County Executive Committee may appoint a financial institution through which all monetary transactions not limited to deposits, operational expenditures and disbursements, involving the fund shall be handled.

Utilization of loan

14. (1) A loan granted under this Act shall only be used for financing an enterprise or business undertaking that was approved by the Board at the time of application for loan.

(2) A person who utilizes a loan granted in non-enterprise or business undertaking shall be disqualified from accessing the loan under this Act.

Strategic plan

15. (1) The Board shall prepare a three year strategic plan for implementation of this Act which shall be approved by the County Executive Committee.

(2) The plan shall provide among others for—

(a) projects, strategies and activities projected to be funded under section 4 (3) (b);

(c) and (d) and estimated costs;

(b) estimated number of businesses or enterprises targeted to be funded under the Act;

(c) strategies to be pursued in regard to mobilization of target group provided under section 10; and

(d) any other matter that may be prescribed.

Funding of projects

16. The Board shall not fund a project under section 4 (3) (b), (c) and (d) unless the project is provided for in the strategic plan prepared under section 15.

Partnership

17. The Board may collaborate, consult or enter into partnership with other government or private entity for the purposes of implementing this Act.

Annual Forum

18. (1) The Board shall convene an annual forum for all beneficiaries and potential beneficiaries under this Act.

(2) The Forum shall provide a platform for reviewing and evaluating the funding under this Act.
Annual report

19. (1) The Board shall prepare an annual report which shall be submitted to the County Executive Committee and thereafter transmitted to the County Assembly for consideration.

(2) The report shall provide among others for—

(a) performance of the Fund against the set targets;
(b) types of businesses or enterprises funded under this Act;
(c) the number of beneficiaries disaggregated in accordance to gender and Ward;
(d) the rate of repayment of loans disbursed;
(e) challenges faced in the implementation of this Act and mitigation measures taken;
(f) the success rate of businesses or enterprises funded under this Act;
(g) any other matter that may be prescribed.

PART IV—GENERAL PROVISIONS

Regulations

20. (1) The Executive Member may, in consultation with the Board make Regulations generally for the better carrying out of the objects of this Act.

(2) Without prejudice to the generality of subsection (1), the Regulations may—

(a) prescribe the criteria for accessing the Fund;
(b) prescribe the conditions imposed on accessing and repayment of the loans;
(c) prescribe the limits of amounts that can be disbursed as loan to an applicant;
(d) prescribe the training to be offered to persons applying for funding under this Act;
(e) prescribe the forms.
SCHEDULE (s. 8)

PROVISIONS AS TO THE CONDUCT OF BUSINESS AND AFFAIRS OF THE BOARD

Vacation of office

1. A member of the Board may—

(a) at any time resign from office by notice in writing to the executive member;

(b) be removed from office by the executive member if the person—

(i) has been absent from three consecutive meetings of the Board without the permission of the chairperson;

(ii) is convicted of a criminal offence and sentenced to imprisonment for a term exceeding six months or to a fine exceeding ten thousand shillings;

(iii) is convicted of an offence involving dishonesty or fraud;

(iv) is adjudged bankrupt or enters into a composition scheme of arrangement with his creditors;

(v) is incapacitated by prolonged physical or mental illness or is deemed otherwise unfit to discharge his duties as a member of the Board; or

(vi) fails to comply with the provisions of this Act relating to disclosure.

Meetings

2. (1) The Board shall meet not less than four times in every financial year and not more than four months shall elapse between the date of one meeting and the date of the next meeting.

(2) Notwithstanding the provisions of subparagraph (1), the chairperson may, and upon requisition in writing by at least seven members shall, convene a special meeting of the Board at any time for the transaction of the business of the Board or Committee.

(3) Unless three quarters of the total members of the Board otherwise agree, at least fourteen days' written notice of every meeting of the Board shall be given to every member of the Board.

(4) The quorum for the conduct of the business of the Board shall be five members including the chairperson or the person presiding.
(5) The chairperson shall preside at every meeting of the Board at which he is present but, in his absence, the members present shall elect one of their members to preside, who shall, with respect to that meeting and the business transacted thereat, have all the powers of the chairperson.

(6) Unless a unanimous decision is reached, a decision on any matter before the Board shall be by a majority of votes of the members present and voting and, in the case of an equality of votes, the chairperson or the person presiding shall have a casting vote.

(7) Subject to subparagraph (4), no proceedings of the Board shall be invalid by reason only of a vacancy among the members thereof.

Conflict of interest

3. (1) If a member is directly or indirectly interested in an outcome of any decision of the Board or other matter before the Board and is present at a meeting of the Board at which the matter is the subject of consideration, that member shall, at the meeting and as soon as practicable after the commencement thereof, disclose the fact and shall not take part in the consideration or discussion of, or vote on, any questions with respect to the contract or other matter, or be counted in the quorum of the meeting during consideration of the matter:

Provided that, if the majority of the members present are of the opinion that the experience or expertise of such member is vital to the deliberations of the meeting, the Board may permit the member to participate in the deliberations subject to such restrictions as it may impose but such member shall not have the right to vote on the matter in question.

(2) A member of the Board shall be considered to have a conflict of interest for the purposes of this Act if he acquires any pecuniary or other interest that could conflict with the proper performance of his duties as a member or employee of the Board.

(3) Where the Board becomes aware that a member has a conflict of interest in relation to any matter before the Board, the Board shall direct the member to refrain from taking part, or taking any further part, in the consideration or determination of the matter.

(4) If the chairperson has a conflict of interest he shall, in addition to complying with the other provisions of this section, disclose the conflict that exists to the Executive Member in writing.

(5) Upon the Board becoming aware of any conflict of interest, it shall make a determination as to whether in future the conflict is likely to interfere significantly with the proper and effective performance of the
functions and duties of the member or the Board and the member with the conflict of interest shall not vote on this determination.

(6) Where the Board determines that the conflict is likely to interfere significantly with the member's proper and effective performance as provided for in subparagraph (1), the member shall resign unless the member has eliminated the conflict to the satisfaction of the Board within thirty days.

(7) The Board shall report to the executive member any determination by the Board that a conflict is likely to interfere significantly with performance as above and whether or not the conflict has been eliminated to the satisfaction of the Board.

(8) The annual report of the Board shall disclose details of all conflicts of interest and determinations arising during the period covered by the report.

(9) A disclosure of interest made under this paragraph shall be recorded in the minutes of the meeting at which it is made.

(10) A member of the Board who contravenes subparagraph (1) commits an offence and is liable to imprisonment for a term not exceeding six months, or to a fine not exceeding twenty thousand shillings, or both.

**Code of conduct. Minutes**

4. The Board shall comply with the code of conduct governing public officers.

**Minutes**

5. The Board shall cause minutes of all resolutions and proceedings of meetings of the Board to be entered in books kept for that purpose.
MEMORANDUM AND OBJECTS OF REASON

Firstly, this Bill aims at establishing the County Enterprise Fund in order to provide for accessible capital and credit by micro and small enterprises.

Secondly, the Bill seeks to empower women, youth and persons with disabilities through financial support for their enterprises. Consequently, the Bill seeks to reduce poverty and increase household income.

PART I—of the Bill provides for preliminary provisions.

PART II—of the Bill provides for the establishment of the County Enterprise Fund. The Fund consists of monies appropriated by the county assembly and grants from any lawful source. The Fund will be used for providing affordable loans and credit for business capital to women, youth and persons with disabilities, providing technical assistance in product and market development and facilitating technology acquisition.

The Part also provides for the Chief Officer responsible for enterprise development to be the administrator of the Fund.

The Part also establishes the Board, which is responsible for overall management and oversight of the Fund and advising on the appropriate guidelines for better management of the Fund.

PART III—of the Bill provides for access and utilization of the Fund. It provides for procedures of accessing the funds and repayment of the loans granted and utilization of the loans. It provides that a financial institution may be appointed to administer the Fund. The Part obligates the Board to prepare a strategic plan which will be approved by the County Executive Committee.

The Part also obligates the Board to prepare an annual report and to convene an annual forum for the beneficiaries of the Fund.

PART IV of the Bill provides for general provisions such as power of the Executive Member to make Regulations.

GEORGE KIERE MACHOKA,

Member Planning, Trade, Tourism and Cooperatives Committee.